

**Colorado's Essential Health Benefits Benchmark Plan**  
**Response to Stakeholder Questions**  
**Updated July 6, 2012**

**PROCESS & DECISION IMPLICATIONS**

Who is responsible for making this decision?

What happens if Colorado doesn't make a decision about an EHB benchmark plan?

What happens after a benchmark plan is selected?

Assume the Kaiser small group plan is selected, by default or by choice. Does that mean we will all become Kaiser customers, and if so, how will the state's rural areas be served?

**STATE-MANDATED BENEFITS**

Which benchmark options include state mandates?

What if Colorado adds mandated benefits through statute in 2013 or later?

What happens if Colorado selects a federal employee plan that happens to cover Colorado's mandated benefits, but is not required to by state law?

A number of plans indicate that clinical trials are not covered as a benefit. However, CRS 10-16-104(20) says that all individual and group health benefit plans must provide coverage related to clinical trials. What does this include?

**BENEFIT CATEGORIES**

What if one of the ten required categories in ACA isn't covered in our selected benchmark plan?

What if none of the benchmark options includes a benefit required by the ACA?

Are the benefits in the Essential Health Benefits benchmark plan a "floor" or a "ceiling"?

What additional benefits can carriers add to plans after the EHB benchmark is determined?

What does it mean that HHS permits the state to "plug in" whole benefits from one of the other benchmark options? What is the HHS substitution method?

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**PROCESS & DECISION IMPLICATIONS**

**Question: Who is responsible for making this decision?**

Our goal is to select the plan that's best for Colorado. We will strive to collectively choose the option that is best for the majority of Coloradans.

*Answer updated 6/29 (webinar)*

**Question: What happens if Colorado doesn't make a decision about an EHB benchmark plan?**

If a state neglects to make a decision and submit it to HHS before October 1, 2012, HHS will impose a "default" EHB benchmark option. This default option will be the largest small group plan by enrollment. For Colorado, that is Option A, Kaiser's small group plan.

*Answer updated 6/29 (webinar)*

**Question: What happens after a benchmark plan is selected?**

After Colorado chooses a benchmark, HHS will determine if the benchmark meets ACA requirements. Then, Colorado carriers will be given details about the benchmark and asked to price that plan. In that process, carriers will be allowed some flexibility to change particular benefits, but the benefits must remain "substantially equal" to the benchmark.

*Answer updated 6/29 (webinar)*

**Question: Assume the Kaiser small group plan is selected, by default or by choice. Does that mean we will all become Kaiser customers, and if so, how will the state's rural areas be served?**

The selection of an EHB benchmark plan will not in any way impact the choice of carriers and products available to consumers, whether in rural or urban areas. The benefit design in the benchmark plan selected will simply become a blueprint for what has to be included as part of the Essential Health Benefits Package starting in 2014. All of the carriers in Colorado will use that blueprint to design their own benefit packages, and while they are allowed some variation, the value of each carrier's benefit package has to be equal to the benchmark plan.

*Answer updated 7/6*

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**STATE-MANDATED BENEFITS**

**Question: Which benchmark options include state mandates?**

Benefits mandated by state law apply to Options A-F, which include the small group plans, the largest HMO, and state employee plans. They do not apply to federal employee plans, and coverage may differ in those plans.

*Answer updated 6/29 (webinar)*

**Question: What if Colorado adds mandated benefits through statute in 2013 or later?**

The state will have to pay for any mandates added after December 31, 2011 and incorporated into the Essential Health Benefits plan, regardless of whether a particular mandate falls within a category of benefits required by the ACA.

*Answer updated 6/29 (webinar)*

**Question: What happens if Colorado selects a federal employee plan that happens to cover Colorado's mandated benefits, but is not required to by state law?**

If Colorado selected a federal employee plan, state mandates would not apply. If the selected plan happened to cover benefits included in a Colorado state mandate, those benefits would be automatically incorporated into the required EHBs going forward. However, any differences between the federal employee plan and state mandates (e.g., visit limits or key definitions) would not be considered, and the state mandate would be disregarded.

*Answer updated 7/6*

**Question: A number of plans indicate that clinical trials are not covered as a benefit. However, CRS 10-16-104(20) says that all individual and group health benefit plans must provide coverage related to clinical trials. What does this include?**

The state mandate requires group health plans to provide routine coverage to enrollees while they are in a clinical trial. In addition, the mandate prohibits carriers from preventing a patient from accessing a clinical trial. However, the mandate does not require insurance plans to cover direct or indirect costs of a clinical trial, unless the costs would be part of the standard of care regardless of trial participation.

*Answer updated 7/6*

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**BENEFIT CATEGORIES**

**Question: What if one of the ten required categories in ACA isn't covered in our selected benchmark plan?**

If our selected benchmark is missing a category of benefits required by ACA (eg, pediatric oral and vision), HHS has a substitution method that allows us to "plug in" whole benefits from one of the other benchmark options.

*Answer updated 6/29 (webinar)*

**Question: What if none of the benchmark options includes a benefit required by the ACA?**

There are very few ACA-required benefits not covered by any of the benchmark plan options. However, benefits for pediatric dental, pediatric vision, and habilitative services have not traditionally been offered through medical insurance in Colorado and nationwide, and so they may not be fully covered by Colorado's benchmark plan options.

To ensure the pediatric dental benefit is covered, HHS has indicated that a state may select from among two alternative benefit options. First, Colorado may select the pediatric dental benefit from the Federal Employees Dental and Vision Insurance Program (FEDVIP) with the highest national enrollment. Second, Colorado may select the pediatric dental benefit from the Child Health Plan Plus (CHP+), the public insurance option for children and pregnant women in Colorado.

Similarly, for pediatric vision benefits, HHS has proposed supplementing state plans with the FEDVIP pediatric vision benefit.

HHS has advanced two proposals to ensure the Essential Health Benefits include coverage for habilitative services. The first is to require parity between habilitative and rehabilitative benefits. The second is to specifically define coverage parameters for habilitative services and report that coverage to HHS in advance.

*Answer updated 7/6*

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**Question:**     **What does it mean that HHS permits the state to “plug in” whole benefits from one of the other benchmark options? What is the HHS substitution method?**  
If a benefit required by the ACA is missing altogether from one of the EHB plan options, that plan does not have to be eliminated as an option for the EHB benchmark. Instead, HHS guidance gives states flexibility to supplement plans with benefits from another benchmark plan option.

For example, two of the benchmark plan options do not provide broad coverage for prescription drugs, which is one of the required categories in the ACA. As described in FAQs released by HHS, the substitution method for a missing benefit is to essentially “borrow” benefits in the missing category from another benchmark option. So, for the plans missing prescription drug benefits, Colorado could simply substitute the missing prescription drug coverage with the prescription drug coverage of another benchmark option.

However, HHS has not formally announced a rule to govern benefit substitutions. Information to-date is only guidance that may change if HHS alters its approach.

*Answer updated 7/6*

**Question:**     **Are the benefits in the Essential Health Benefits benchmark plan a “floor” or a “ceiling”? What additional benefits can carriers add to plans after the EHB benchmark is determined?**

The benefits included in the Essential Health Benefits benchmark plan will become the Essential Health Benefits Package (EHBP), which must be provided in most types of insurance sold starting in 2014. These standard benefits will allow consumers to more easily compare plans. Carriers will have some flexibility to alter the EHBP as long as their substitutions do not alter the value of the plan (changes must be “substantially equal”). Carriers may also elect to add benefits to the EHBP in the products they offer to consumers, although added benefits may mean added cost.

*Answer updated 7/6*